

3. DECREE ON PEACE, ISSUED BY THE SECOND ALL-RUSSIA CONGRESS OF SOVIETS³

November 8 (October 26), 1917

The Workers' and Peasants' government, created by the revolution of October 24–25 and basing itself on the Soviets of Workers', Soldiers' and Peasants' Deputies, calls upon all the belligerent peoples and their governments to start immediate negotiations for a just, democratic peace.

By a just or democratic peace, for which the overwhelming majority of the working class and other working people of all the belligerent countries, exhausted, tormented and racked by the war, are craving—a peace that has been most definitely and insistently demanded by the Russian workers and peasants ever since the overthrow of the Tsarist monarchy—by such a peace the government means an immediate peace without annexations (i.e. without the seizure of foreign lands, without the forcible incorporation of foreign nations) and without indemnities.

The Government of Russia proposes that this kind of peace be immediately concluded by all the belligerent nations, and expresses its readiness to take all resolute measures now, without the least delay, pending the final ratification of all the terms of such a peace by authoritative assemblies of the people's representatives of all countries and all nations.

In accordance with the sense of justice of democrats in general, and of the working classes in particular, the Government conceives the annexation or seizure of foreign lands to mean every incorporation of a small or weak nation into a large or powerful state without the precisely, clearly and voluntarily expressed consent and wish of that nation, irrespective of the time when such forcible incorporation took place, irrespective also of the degree of development or backwardness of the nation forcibly annexed to the given state, or forcibly retained within its borders, and irrespective, finally, of whether this nation is in Europe or in distant, overseas countries.

If any nation whatsoever is forcibly retained within the borders of a given state, if, in spite of its expressed desire—no matter whether expressed in the press, at public meetings, in

the decisions of parties, or in protests and uprising against national oppression—it is not accorded the right to decide the forms of its state existence by a free vote, taken after the complete evacuation of the troops of the incorporating or, generally, of the stronger nation and without the least pressure being brought to bear, such incorporation is annexation, i.e. seizure and violence.

The Government considers it the greatest of crimes against humanity to continue this war over the issue of how to divide among the strong and rich nations the weak nationalities they have conquered, and solemnly announces its determination immediately to sign terms of peace to stop this war on the terms indicated, which are equally just for all nationalities without exception.

At the same time the Government declares that it does not regard the above-mentioned peace terms as an ultimatum; in other words, it is prepared to consider any other peace terms, and insists only that they be advanced by any of the belligerent countries as speedily as possible, and that in the peace proposals there should be absolute clarity and the complete absence of all ambiguity and secrecy.

The Government abolishes secret diplomacy, and, for its part, announces its firm intention to conduct all negotiations quite openly in full view of the whole people. It will proceed immediately with the full publication of the secret treaties endorsed or concluded by the government of landowners and capitalists from February to October 25, 1917. The Government proclaims the unconditional and immediate annulment of everything contained in these secret treaties in so far as it is aimed, as is mostly the case, at securing advantages and privileges for the Russian landowners and capitalists and at the retention, or extension, of the annexations made by the Great Russians.

Proposing to the governments and peoples of all countries immediately to begin open negotiations for peace, the Government, for its part, expresses its readiness to conduct these negotiations in writing, by telegraph, and by negotiations between representatives of the various countries, or at a conference of such representatives. In order to facilitate such negotiations, the Government is appointing its plenipotentiary representative to neutral countries.

The Government proposes an immediate armistice to the governments and peoples of all the belligerent countries, and, for its part, considers it desirable that this armistice should be concluded for a period of not less than three months, i.e. a period long enough to permit the completion of negotiations for peace with the participation of the representatives of all peoples or nations, without exception, involved in or compelled to take part in the war, and the summoning of authoritative assemblies of the representatives of the peoples of all countries for the final ratification of the peace terms.

While addressing this proposal for peace to the governments and peoples of all the belligerent countries, the Provisional Workers' and Peasants' Government of Russia appeals in particular also to the class-conscious workers of the three most advanced nations of mankind and the largest states participating in the present war, namely, Great Britain, France and Germany. The workers of these countries have made the greatest contributions to the cause of progress and socialism; they have furnished the great examples of the Chartist movement in England, a number of revolutions of historic importance effected by the French proletariat, and, finally, the heroic struggle against the Anti-Socialist Law in Germany and the prolonged, persistent and disciplined work of creating mass proletarian organizations in Germany, a work which serves as a model to the workers of the whole world. All these examples of proletarian heroism and historical creative work are a pledge that the workers of the countries mentioned will understand the duty that now faces them of saving mankind from the horrors of war and its consequences, that these workers, by comprehensive, determined, and supremely vigorous action, will help us to conclude peace successfully, and at the same time emancipate the labouring and exploited masses of our population from all forms of slavery and all forms of exploitation.

Chairman of the Council of People's Commissars, VLADIMIR ULYANOV-LENIN